ESTUDIENTE LAW JOURNAL

The Authority of The Village Head To Increase The Welfare of Farmers In Pinomontiga Village, Bulawa District, Bone Bolango Regency

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ARTICLE INFO

Keywords :

Authority; Village head; Well-being

How To Cite :

Tri., Junus, N., Tome, A. H. (2019). Acts of Violence Against Journalists in Gorontalo: Problematika & Countermeasures *Estudiente Law Journal*. 1 (2): 406-421

DOI:

ABSTRACT

The purpose of this study was to determine the authority of the village head towards improving the welfare of farmers in Pinomontiga Village, Bulawa District, Bone Bolango Regency. The research method used is a normative-empirical legal research dualism where the research uses a normative-empirical legal case study in the form of a product of legal behavior. The approach used is a juridical approach and analytical techniques using qualitative analysis methods. The results of the study show that until now the performance authority or role of the village head of Pinomontiga Village has not been effective in improving the welfare of farmers, is based on several indicators as described, ranging from the lack of policy interventions that are pro to the welfare of farmers to the problem of providing very small agricultural assistance and incentives for farmers, while if you read carefully about the very large number of village income and expenditure budgets in Pinomontiga Village, you should be able to portion the budget for improving the welfare of farmers, which in terms of numbers and jobs are very large. The village has the authority to improve the welfare of farmers, although it is not maximal as the data obtained, it is better to increase the cooperation with the Village Consultative Body which increasingly always accommodates the aspirations of the community, so that from here on The village head as a leader in the village can know who the community is who needs a helping hand in the form of assistance for the welfare of the community.

<u>@2019</u>Feby., Ismial, D. E., Achir, N.

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I. INTRODUCTION A. Background

Welfare is the most important thing in people's lives, it can even be said as the main goal in life, especially in the life of the nation and state. Welfare is an order of life and social life, both spiritual and material, which is filled with a sense of safety, decency and inner and outer peace which gives every citizen the possibility to fulfill their physical, spiritual and social needs as best as possible for themselves, their household and society.¹ Prosperity is not being in a difficult situation and even feeling safe, safe, prosperous and peace. Indonesia as one of the countries that puts forward the constitution in every aspect of the life of the nation and state.² State involvement is also one of the characters of the conflict phenomenon.³ So that this becomes the constitutional right of every Indonesian citizen.⁴

The essence of community empowerment is to increase ability, encourage will, power and courage, and provide opportunities for the community to be independent for the realization of sustainable improvements in economic, social, physical and mental welfare. Independent does not mean refusing outside help, but independence is the ability and courage to make the best decisions based on the following considerations:

- a) The state of the resources owned and or can be utilized.
- b) Mastery and ability of technical knowledge to utilize science and technology.
- c) Mastered entrepreneurial attitude and managerial skills.
- d) Socio-cultural compatibility and traditional wisdom that are inherited and preserved from generation to generation.

In an effort to realize the improvement of community welfare, many efforts can be made. But to turn ideas into action, it is absolutely necessary to have legitimacy, both from the ranks of the bureaucracy and community leaders. The idea of action can be done by developing various models of empowerment that involve the community as subjects and actors of a community development that

¹ Rambe, Armini. 2011. Allocation of Household Expenditures and Level of Welfare. Thesis. Medan:University of North Sumatra, 22

² Fakhris Lutfianto Hapsoro, (2020). Constitutional Interpretation in Testing Constitutionality to Realize The Living Constitution, Journal of Law Review. 2 (2), 144

³ Yudha Chandra Arwana, (2019), Mediation Path in Land Dispute Settlement as an Encouragement for the Fulfillment of Human Rights. Journal of Law Review. 1(2), 216

⁴ Nggilu, N., & Wantu, F. M, (2020). Treading the Constitutional Path Towards Zaken Cabinet: Efforts to Realize a Constitutional Quality Government. Ocean Justice Journal of Law, 15(1), 128

can support the life of the community itself.⁵ So that in modern times is an era where humans are required to develop themselves.⁶ This can happen if the village government realizes that the inherited conditions are internalized into the development program (endogenous development).⁷

After the fall of the New Order regime led by H. Moh. Suharto through the reforms in 1998 resulted in changes in the constitutional context in Indonesia, including the 1945 Constitution.⁸ The conception of the rule of law itself positions the state as a night watchman, meaning that the government only functions to carry out its duties as mandated by laws and regulations.9One of the changes that occurred in the constitution was none other than the implementation of regional autonomy since January 2001. Currently, the presence of regional autonomy which is a manifestation of the adoption of the principle of decentralization is expected to be a good moment to advance welfare through improving the quality of services as well as possible to the community. because, the concept of regional autonomy provides an opportunity for regions to take care of their own households so that advancing community welfare by the state will be more easily realized. One of the government subsystems that play a role in advancing community welfare is the village. The village government is a subsystem of the regional government administration system so that the village has the authority to regulate and manage the interests of its people within the framework of village autonomy.¹⁰ The village is in a leading position in providing services to the community as well as being the spearhead of the State in carrying out its main development in advancing the welfare of the community.

⁵Mohamad Ikbal Bahua. Extension and Empowerment of Indonesian Farmers. (Gorontalo: Ideas Publishing, 2015), 10

⁶ Daffodil, Dolot Alhasni. (2020) Determination of Legal Protection for Neighboring Right Holders. JALREV 2 (1), 67

⁷ Zamroni, S. (2016). Villages Build Without Leaving Outer Groups. Institute for Research and Empowerment (IRE), 2, 6

⁸ Novendri M. Nggilu. Constitutional Law and Theory: Participatory and Populist Constitutional Changes, (Jakarta: UII Pres, 2014), 1

⁹ Abdul Hamid Tom. (June, 2012). Bureaucratic reference in order to realize Good Governace in terms of the ministerial regulation of state apparatus empowerment and bureaucratic reform No. 20 of 2010. XX (3), 136

¹⁰ Bambang Budiono, Tracing the Democratic Process of Rural Communities in Indonesia (Yogyakarta, Renika, 2000), 32

Furthermore, in Government Regulation No. 43 of 2014 it is stated that the highest leader in the village government is the village head and is assisted by village officials to carry out their duties. The village head as the village government leader is in the closest position to the community, must be able to issue programs or policies that are able to advance the welfare of the community. Policies are a series of concepts and principles that serve as guidelines and the basis for plans in the implementation of a job, leadership, and way of acting.¹¹

Building village welfare One of the most important policy priorities is empowering villages. The obligation to improve the welfare of the village community by the village head is very important and even becomes mandatory because the mandate is affirmed in Article 26 Paragraph 4 Letter b of Law Number 6 of 2014. The inclusion of the village head's obligation to prosper the community in the law gives a signal that the importance of the role of the village head in the state's efforts to improve the welfare of the community. Efforts that can be made for this are to bring legal decisions closer to the sense of justice experienced by the community itself.¹² What is more important is that it is now one of the most efficient steps in doing business.¹³ To quote as said by Fence M. Wantu in his Journal that the essence of justice is an assessment from one person to another, which is generally seen from the party receiving the treatment only.¹⁴ The government through the law has provided a starting point for justice, which is carried out for justice based on God Almighty.¹⁵

According to Suharto, there are three roles, namely: First, the role of a policy, namely the policy of the village head in development. Second, the role as a strategy, namely the strategy used by the village head for implementing village development and getting community support/participation. Third, the role as a communication tool, which is used as an instrument or tool to get input in the form of information in the decision-making process for the implementation of development. The importance of the role of the village head cannot be separated from the fact that the village head is the foremost government in providing services to the community. but the hopes of the legislators have not been realized

¹¹ http://id.m.wikipedia.org/wiki/policy accessed on February 4, 2021.

¹²Ibrahim Ahmad, (2010), Principles of Justice in Land Dispute Resolution for Development Interests. Legality Journal. 3 (2), 21

¹³Mohamad Rivaldi Moha, (July, 2020), The Urgency of Registration of Electronic System Operators for E-Commerce Business Actors. Journal of Law Review. 2(2), 115

¹⁴ Fence M. Wantu. (June, 2013). Judge Constraints In Creating Legal Certainty, Justice, And Benefits In Civil Court. Journal of the Legal Pulpit. 25(2), 206

¹⁵ Fenty Puluhulawa, Lusiana M, Tujow, Sutrisno. (October, 2020). Application of the Principles of Justice, Legal Certainty and Benefit in Judge's Decisions. Gorontalo Law Review Journal. 3, (2), 184

properly.Provide protection for basic rights or human dignity, especially for justice seekers.¹⁶The characteristic of responsive law is to look for the implied values contained in regulations and policies. In this responsive legal model, they express disapproval of the doctrine which they regard as a standardized and inflexible interpretation.¹⁷ As the party issuing the policy, the Government must be able to see the balance in social life.¹⁸ The results of policies issued by the Government are solely derived from the wishes of the people.¹⁹

B. Formulation of the problem

In this paper, the author formulates problems related to the authority of the village head towards improving the welfare of the people of Pinomontiga Village, Bulawa District, Bone Bolango Regency.

C. Research methods

The research method used is a normative-empirical legal research dualism where the research uses a normative-empirical legal case study in the form of a product of legal behavior.²⁰ The approach used is a juridical approach and analytical techniques using qualitative analysis methods.

I. DISCUSSION

Authority Of The Village Head To Increase The Welfare Of Farmers In Pinomontiga Village, Bulawa District, Bone Bolango Regency

The Role of the Village Head as Implementing Duties of the Regional Government to the Village in Improving Community Welfare. Based on Law Number 6 of 2014 concerning Villages, it is explained that the village head or who is called by another name and who is assisted by the Village apparatus or is called by another name. The village head has the main duties, functions, and authorities to carry out in accordance with Pancasila, the 1945 Constitution, the Unitary State of the Republic of Indonesia, and Bhinneka Tunggal Ika. The Village Head is the

¹⁶ Dian Ekawaty Ismail. (February, 2009). Efforts to Protect the Rights of Suspects/Defendants Through Pretrial Mechanisms in Gorontalo City. Journal of the Legal Pulpit. 21(1), 85

¹⁷ Arsil, Fitra. (2018). Initiating Restrictions on the Formation and Content of Perppu: A Comparative Study of the Regulation and Use of Perppu in Presidential Countries, Journal of Law & Development, 48 (1), 8

¹⁸ Elfrida Ratnawati, (2021). The Impacts of Government Policy on Covid-19 to Airlines Liability: A Case Study in Indonesia. Journal of Law Review. 3(1), 72

¹⁹ Putri Handayani Nurdin, (July, 2019), Legal Politics of Political Education Regulations by Political Parties. JALREV 1 (2), 146

²⁰ Abdulkadir Muhammad. Law and Legal Research Cet-1, (Bandung:PT Citra Aditya Bakti, 2014), 52

highest leader in the Village, therefore the Village Head is fully responsible for the wheels of government in the Village. In addition, the village head also has an important role in improving the welfare of the community in a village. As regulated in Article 26 Paragraph (1) of Law Number 6 of 2014, the Village Head is responsible for administering government, development, development, and community empowerment. For this reason, the position and role of the Village Head in improving the welfare of the community in carrying out the fields of development, coaching, and community empowerment is seen from the implementation of the authority in regulating the village.²¹

The village head is the main actor of local leadership in village government based on applicable laws and regulations, is a village figure who meets various requirements, wins the election (elected by the village people) and is appointed by the Government of the Republic of Indonesia, thus becoming the highest government leader in his village. . Since the first, the figure of the Village Head as a leader in the village community has been like that in the life of rural communities (Sunardjo. 1984: 148).²²

District and city governments, which used to have limited powers, now have very broad powers in all fields, except foreign policy, defense and security, justice, monetary and fiscal, and religion.²³ Village authority is regulated in the Regional Regulation of Bone Bolango Number 21 of 2011 Article 9, with the establishment of Dunggilata Village, Pinomontiga Village, and Patoa Village, government affairs that are under the authority of the Village include, namely, existing government affairs based on village origin rights, government which is the authority of the region whose arrangements are handed over to the Village, assistance tasks from the government, provincial government and regional government, and other government affairs which are submitted by the village head by legislation.²⁴

The success of the Village Head in providing services and protection to the community will ultimately provide a higher level of success in village governance and development. As a figure in his environment, a village head also develops the task of building the mentality of the village community, both in the

²¹Juwita Pratiwi L. (July 2019). The position of the village head in improving community welfare in Toabo Village, Papalang District, Mamuju Regency. *Government: Journal of Government Science*, 12(2), 99

²²Surono, Surono. (2019). The role of the village head in developing agro-tourism farmers in the village of Flory in Tridadi Village, Sleman District, Sleman Regency, DIY. Thesis, 8

²³Abdul Hamid. (2011).*Regional Autonomy and Quality of Public Services*, Journal of Academica Fisip Untad. 3 No. (1), 535

²⁴Regional Regulation of Bone Bolango Regency Number 21 of 2011

form of growing and developing the spirit of development. Good service contains an element of understanding that service focuses more on quality for the community and contains a balance between service and needs. This means that the services provided should not be merely administrative services, but also provide services in a broad sense, such as empowering the community, helping the community in managing the environment,²⁵

Villages have an important role in providing services to improve the welfare of people's lives. because the village government in general has strategic authority to control people's lives or in other words the village government has a set of written standard rules that have been set by the central government contained in rural laws that must be obeyed by the people who live and live in the village. In addition, there are other regulations that grow and develop from the results of local community initiatives that distinguish them from other communities such as customs or local wisdom that develops in the local community.²⁶Article 24 of Law no. 6 of 2014 confirms that the implementation of village governance is based on the principle of legal certainty, the principle of orderly governance, the principle of public interest, the principle of openness, the principle of proportionality, the principle of professionalism, the principle of accountability, the principle of effectiveness and efficiency, the principle of local wisdom, the principle of diversity, and the principle of participatory .²⁷ The basic principles that mark clean government universally include legal certainty, transparency, and accountability.28

The magnitude of the village's authority as the spearhead in improving welfare requires the involvement of the village head as the biggest economic driver in the community at the rural level, this cannot be separated from the authority possessed by the village head as the most responsible person in moving the government at the village level, especially with the existence of funding intervention provided directly from the central government in the form of Village Funds and a number of other funding. Thus, the role of the village head is very large in determining the direction of welfare in the community, including in Pinomontiga Village. If you look at the population development in Pinomontiga

²⁵Aksan, H. Rekson S. Limba, and Tanzil. (2018). The Role of the Village Head in Improving Village Development.*Neo Societal*. 3(1), 245

²⁶Karbulah, Karbulah, and Aliyudin Aliyudin. (2018). The Role of the Village Government in Empowering Farmer Community. *Tamkin: Journal of Islamic Community Development* 3 (1), 92

²⁷ Weny A. Dungga, Hamid Tome, Apriyanto Moha. Application of Good Governance Principles in Village Governance in Telaga Jaya District, Gorontalo Regency. Legal Scientific Journal. 11 (1) Period May 2017), 6

²⁸Fitria Andalus Handayani and Mohamad Ichsana Nur. (2019), *Implementation of Good and Clean Governance in Indonesia*. Journal of State Administration Thought. 11(1), 8

Village, it always experiences quite significant growth, it means that the village has challenges in creating a balanced distribution of the economy in the village, especially with regard to the level of welfare of course it requires more attention from the government, especially the village head as the person in charge of creating equitable distribution of welfare closest to the village. The following is the data of farmers in Pinomontiga Village:

| Table 1. Number of Farmers in Pinomontiga Village | | | | | | | | | | | e |
|------------------------------------------------------|--------|---|------|---|------|---|------|---|------|---|---|
| No | 2015 | | 2016 | | 2017 | | 2018 | | 2019 | | |
| | L | Р | L | Р | L | Р | L | Р | L | Р | - |
| 1 | 7 5 | - | 114 | 5 | 112 | - | 97 | - | 79 | - | |

Source: Pinomontiga Village Government Work Plan 2021

Agricultural development can be defined as a process of social change. Its implementation is not only aimed at improving the status and welfare of farmers, but at the same time it is also intended to develop the potential of human resources both economically, socially, politically, culturally, environmentally, as well as through improvement, growth and change.²⁹

Based on the results of interviews with the village head of Pinomontiga related to the role of the village head in improving the welfare of farmers where the researcher questioned how his role was in improving the welfare of farmers and the work program compiled by the village head aimed at improving welfare in the village of Pinomontiga, namely:

"The village head arranges a program for the welfare of the farming community, which is tiered over time and on target. To be efficient and effective, for the welfare of farmers in Pinomontiga village. Many village head programs are based on the needs of farmers based on groups or individuals, the aim is to improve farming business and sustainable farmer welfare "³⁰

Then based on the results of the interview with the village head of Pinomontiga again about formulating the work program of the village head to improve the

²⁹Wawan, Sumarno. (2016). The Existence of People's Sugarcane Plantation in an Effort to Increase Farmers' Income in Sungai Asam Village, Kayu Aro Barat District, Kerinci Regency. Diss. thesis. Andalas University, 1-2

³⁰The interview was conducted at the Village Office with Mr. Abd.Rahman Hulopi, 10.00 16-18 October 2021.

welfare of farmers in the village of Pinomontiga and indicators of improving the welfare of farmers in the village, determine the indicators, namely:

"The village head program formulation which aims to improve the welfare of farmers in Pinomontiga village is based on data on the potential of the farming community, and according to community indicators as beneficiaries of village government assistance. In my opinion, the way to determine the indicators of the farming community to get the village head assistance program is that the village government adjusts the integrated database (BDT) and the economic data of the very poor, especially farmers in the village."³¹

Then based on the results of interviews from the Village Secretary in Pinomontiga related The performance of the Village Head towards improving governance in Pinomontiga Village and the awards given by the Village Head to village officials who have good performance in Village Government, namely:

"The performance of the village head in the last 3 years cannot be fully described according to the facts, or can not be measured as a whole to say it is successful. However, in this case the village head of Pinomontiga has made improvements to governance in the village of Pinomontiga through the implementation of the duties of the village head as well as the authorities and responsibilities carried out in accordance with applicable laws and regulations (Regulas). In addition, the village head improves the discipline of his village apparatus. by emphasizing transparency and responsibility when village officials carry out their duties. This means encouraging village officials to be more professional. Until now, there is no award for village officials who have good performance either."³²

https://ejurnal.ung.ac.id/index.php/eslaw/index

³¹ The interview was conducted at the Village Office with Mr. Abd.Rahman Hulopi, 10.00 16-18 October 2021.

³² The interview was conducted at the Village Office with Mr. Village Secretary Irsan Usman, S.AP, 10.00 16-18 October 2021

| N o | Date | Pre- prosperity | Prosper ous 1 | ous 2 | Prosper ous 3 | Prosper ous 3 Plus (KK) |
|--------|----------------|--------------------|------------------|-------|------------------|----------------------------------|
| | . <u></u> | (KK) | (KK) | (KK) | (KK) | |
| 1 | 14/12/20 20 | 155 | 27 | 0 | 0 | 0 |
| 2 | 14/12/20 19 | 155 | 27 | 0 | 0 | 0 |
| 3 | 29/07/20 19 | 155 | 27 | 0 | 0 | 0 |
| 4 | 22/12/20 17 | 149 | 18 | 0 | 0 | 0 |
| 5 | 16/10/20 15 | 139 | 18 | 0 | 0 | 0 |
| 6 | 09/10/20 12 | 127 | 18 | 0 | 0 | 0 |

Table 2 Total Family Welfare

Source: Prodeskel.binapemdes.kemendagri.go.id accessed 10 November 2021

Based on table 3, these results show that the number of underprivileged families in 2012 was 127, 2015 there were 139, 2017 149, 2019 155, 2020 still 155 and 2021 the number of 154 this year is actually decreasing, but only one difference, and can be seen from year to year increase in the number of underprivileged families. Next, the number of prosperous families is 1, 2012 which is 18, 2015 remains the same 18, 2017 remains the same again, 2018 is 18, 2019 and 2020 is the same, namely 27.

Welfare is a measuring point for the community which means that it is already in a prosperous condition. Prosperity itself is a human condition where the people are prosperous, in good health, and at peace, so that to achieve that condition the person requires an effort according to their abilities. Economists have seen welfare as an indication of individual income (flow of income) and purchasing power (purchasing power) of society. Based on this understanding, the concept of welfare has a narrow meaning because by only looking at income as an indicator of economic prosperity, it means that welfare is seen as the opposite of the poverty condition.³³ This situation is aimed at physical and legal implementation, not only because of difficulties in carrying out obligations.³⁴

Furthermore, in the welfare of the community, the most important thing that must be considered by a leader, in this case the village head, is to take the action evenly, so that the community's rights are not discriminated against or ignored by violating the provisions of the existing norms in the existing laws and regulations, so that it can harm the community. . So that these actions are detrimental to the general public and often even violate the legal norms that apply in the general public.³⁵ Norms that develop in society and are flexible and encourage creativity in providing good public services.³⁶ So with this the need for supervision in their respective work environments.³⁷

Welfare can be measured from health, economic conditions, happiness and quality of life of the people, the general public's view, in a prosperous family, it is able to send its family members to the highest possible level. Likewise, the higher a person's level of education, the more prosperous his family will be because they get reciprocity such as an established job and sufficient income. Welfare is the goal of the whole family. Welfare is defined as the family's ability to fulfill all needs to be able to live a decent, healthy and productive life.³⁸

The actions of the village government to provide welfare for its people certainly have a good purpose. According to the author himself, the welfare of the people is one of the legal protections provided by the village government to the community. The reason is that in humanitarian matters, the rights and obligations of the community itself will be faced, or more concretely, they will face human rights. Legal protection efforts are provided solely to provide a sense of justice in unilateral termination of employment. Cause too Human rights are part of the administration of justice within the framework of an independent

³³Arifin, Delia. (2015). Analysis of the Welfare Level of the Fisherman Community (Case Study: In Medang Deras District, Batu Bara Regency). Diss. Medan Area University, 10

³⁴ Harry Purwanto, (November, 2011). The Existence of the Rebus Sic Stantibus Principle in International Agreements, Journal of the Pulpit of Law. Special Edition, 115.

³⁵ Novendri M. Nggilu and Ahmad (2020). The pulse of the Fifth Amendment of the 1945 Constitution through the Involvement of the Constitutional Court as the Guardian Principle of the Constitution. Journal of the Constitution, 16(4), 785

³⁶ Norm LP Wemben. (2010). "Service Performance at the Gorontalo Regency National Land Agency Office." Journal of Legality 3 (2), 131

³⁷Iriyanto Tiranda. (July, 2019). The Ideal Concept of Handling Cases of Criminal Acts of Corruption in Illegal Fees Based on the Principles of Justice. Journal of Law Review. 1(2), 132

³⁸Mulia, Rizki Afri, and Nika Saputra. (2020). Analysis of Factors Affecting the Welfare of the People of Padang City.Journal of El-Riyasa11(1), 67

judiciary.³⁹ The existence of human rights (HAM) will not have any meaning if it is not followed up with the law that regulates the relationship of these rights, meaning that it is the law that formalizes human rights into a set of rules to maintain and protect so that they do not become clashes in society. social and state life.⁴⁰ The government has not implemented the level of service expected, especially by the people who are the target of its services.⁴¹

Well-being is a dynamic process that gives value to humans about how their lives change and improve or vice versa. The people's quality of life that is getting better shows the people's welfare is increasing and advancing. There are many indicators that can be used to measure the welfare of people's lives, this is because the concept of welfare is subjective and difficult to measure, even more so in a country that has various economic fields as contributors to state income such as the industrial, fishery and trade sectors. It is undeniable that Indonesia also takes part in the effort to become a developed country. Indonesia's rapid development in several industries such as manufacturing and tourism has caused the level of welfare of the Indonesian people to increase. To the future,⁴²

II. CLOSING

A. Conclusion

Until now, the performance authority or role of the village headPinomontiga Village has not been effective in improving the welfare of farmers, this is based on several indicators as described, ranging from the lack of policy interventions that are pro-peasant welfare to the problem of providing very small agricultural assistance and incentives to farmers. carefully regarding the amount of village income and expenditure budget in Pinomontiga Village, which is very large, it should be able to portion the budget for improving the welfare of farmers, which in terms of numbers and jobs are very large.

B. Suggestion

In addition to the village head having the authority to improve the welfare of farmers, even though it has not been maximized as the data obtained, it is better to improve cooperation with the Village Consultative Body which increasingly

³⁹Nabih Amer, (2020). Analysis of the Dissolution of Social Organizations in the Perspective of the Rule of Law. Legality Journal. 13(1), 12

⁴⁰Tijow, Luciana. (2010), Protection of Human Rights for the Right to Life of Children in the womb outside of a legal marriage. Journal of Legality 3 (2), 80

⁴¹ Fahmi Kamuli, (2021), Regional Head's Authority in Determining Work Placement Due to Mutations of Government Employees, Journal of Law Review. 3(1), 39

⁴²Sari, Meri Enita Puspita, and Diah Ayu Pratiwi. (2018). Factors Affecting the Welfare of the Sea Tribe Community of Bertam Island, Batam City. *Journal of Trias Politica*2(2), 137

always accommodates the aspirations of the community, so that from here the village head as the leader in the village can know who the community is. who need a helping hand in the form of assistance for the welfare of the community.

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